

Provisional agreement on the Framework Agreement on relations between the EP and the EC

Strasbourg, 09/09/2025

	Text of the Framework Agreement	New text
Proposal Title		
	Framework Agreement on relations between the European Parliament and the European Commission	
Formula		
	The European Parliament and the European Commission (hereinafter referred to as "the two Institutions"),	
Citation 1		
	- having regard to the Treaty on European Union (TEU), the Treaty on the Functioning of the European Union (TFEU), in particular Article 295 thereof, and the Treaty establishing the European Atomic Energy Community (hereinafter referred to as "the Treaties"),	
Citation 2		
	- having regard to the Inter-institutional Agreements and texts governing relations between the two Institutions,	
Citation 3		
	- having regard to Parliament's Rules of Procedure ¹ , and in particular Rules 105, 106 and 127 thereof and Annexes VIII and XIV thereto,	- having regard to Parliament's Rules of Procedure ² , and in particular Rules 105, 106 and 127 thereof and Annexes VIII and XIV thereto,
Citation 4		

¹ OJ L 44, 15.2.2005, p. 1

² OJ L 44, 15.2.2005, p. 1

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<p>- having regard to the political guidelines issued, and the relevant statements made, by the President-elect of the Commission on 15 September 2009 and 9 February 2010 and the statements made by each of the candidate Members of the Commission in the course of their hearings by parliamentary committees,</p>	<p>- having regard to the political guidelines issued, and the relevant statements made, by the President-elect of the Commission on 18 July 2024, to the joint statement on the political principles that would form the basis of a revision of the 2010 Framework Agreement on relations between the European Parliament and the European Commission issued by the President-elect of the Commission and the European Parliament President on 21 October 2024 and to the political agreement reached on [...] on 15 September 2009 and 9 February 2010 and the statements made by each of the candidate Members of the Commission in the course of their hearings by parliamentary committees,</p>
Recital A	
<p>A. whereas the Lisbon Treaty strengthens the democratic legitimacy of the Union's decision-making process,</p>	
Recital B	
<p>B. whereas the two Institutions attach the utmost importance to the effective transposition and implementation of Union law,</p>	
Recital C	
<p>C. whereas this Framework Agreement does not affect the powers and prerogatives of Parliament, the Commission or any other institution or organ of the Union but seeks to ensure that those powers and prerogatives are exercised as effectively and transparently as possible,</p>	
Recital D	
<p>D. whereas this Framework Agreement should be interpreted in conformity with the institutional framework as organised by the Treaties,</p>	
Recital E	
<p>E. whereas the Commission will take due account of the respective roles conferred by the Treaties on Parliament and the Council, in particular with reference to the basic principle of equal treatment laid down under point 9,</p>	

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Recital Ea new		
		<i>Ea. whereas according to Article 10 (1) TEU the functioning of the Union is founded on representative democracy,</i>
Recital Eb new		
		<i>Eb. whereas according to Article 17(8) TEU the Commission, as a body, is responsible to the European Parliament,</i>
Recital F		
	F. whereas it is appropriate to update the Framework Agreement concluded in May 2005 ³ and to replace it by the following text,	F. whereas it is appropriate to update the Framework Agreement concluded in October 2010(2) and amended in February 2018 , and to replace it by the following text, (2) OJ L 304, 20.11.2010, p. 47, amended by OJ L 45, 17.2.2018, p. 46.
	Recital Fa new	<i>whereas the two institutions recall their aim to cooperate in order to update and simplify legislation and to avoid administrative burdens, while ensuring that the objectives of the legislation are met,</i>
	Recital F b new	<i>whereas the two institutions are committed to further improving the flow of information and fostering the presence of their respective Members in plenary sittings and other meetings of Parliament; whereas, in this context, the European Parliament, will regularly assess the situation with a view to further improve the presence of Members during plenary sittings.</i>
Formula		
	agree as follows:	
Chapter I		
	I. SCOPE	

³ OJ C 117 E, 18.5.2006, p. 125.

Text of the Framework Agreement	New text
Point 1, paragraph 1	
1. To better reflect the new "special partnership" between Parliament and the Commission, the two Institutions agree on the following measures to strengthen the political responsibility and legitimacy of the Commission, extend constructive dialogue, improve the flow of information between the two Institutions and improve cooperation on procedures and planning.	1. To better reflect the new "special partnership" between Parliament and the Commission, the two Institutions agree on the following measures to strengthen the political responsibility and legitimacy of the Commission, extend constructive dialogue, improve the flow of information between the two Institutions and improve cooperation on procedures and planning.
Point 1, paragraph 2	
They also agree on specific provisions:	
Point 1, paragraph 2, indent 1	
- on Commission meetings with national experts, as set out in Annex 1;	
Point 1, paragraph 2, indent 2	
- on the forwarding of confidential documents to Parliament, as set out in Annex 2;	[ANNEX 2 STILL TO BE REVISED AT TECHNICAL LEVEL]
Point 1, paragraph 2, indent 3	
- on the negotiation and conclusion of international agreements, as set out in Annex 3; and	
Point 1, paragraph 2, indent 4	
- on the timetable for the Commission Work Programme, as set out in Annex 4.	
Chapter II	
II. POLITICAL RESPONSIBILITY	
Point 2	
2. After being nominated by the European Council, the President-designate of the Commission will submit to Parliament political guidelines for his/her term of office in order to enable an informed exchange of views to take place with Parliament before its election vote.	

	Text of the Framework Agreement	New text
Point 3, paragraph 1		
	3. In conformity with Rule 106 of its Rules of Procedure, Parliament shall communicate with the President-elect of the Commission in good time before the opening of the procedures relating to giving its consent to the new Commission. Parliament shall take into account the remarks expressed by the President-elect.	<i>The President-elect of the Commission shall inform Parliament about the planned structure and gender balance of the new College of Commissioners, in good time before the opening of the procedure in Parliament relating to Parliament's giving its consent to the new Commission.</i>
Point 4, paragraph 1		
	4. Each Member of the Commission shall take political responsibility for action in the field of which he or she is in charge, without prejudice to the principle of Commission collegiality.	
Point 4, paragraph 2		
	The President of the Commission shall be fully responsible for identifying any conflict of interest which renders a Member of the Commission unable to perform his or her duties.	
Point 4, paragraph 3		
	The President of the Commission shall likewise be responsible for any subsequent action taken in such circumstances and shall inform the President of Parliament thereof immediately and in writing.	
Point 4, paragraph 4		
	The participation of Members of the Commission in electoral campaigns is governed by the Code of Conduct for Commissioners.	
Point 4, paragraph 5		
	Members of the Commission may participate in electoral campaigns in elections to the Parliament, including as candidates. They may also be chosen by European political parties as lead candidate ('Spitzenkandidat') for the position of President of the Commission.	
Point 4, paragraph 6		

	Text of the Framework Agreement	New text
	The President of the Commission shall inform Parliament in due time whether one or more Members of the Commission will stand as candidates in electoral campaigns for elections to the Parliament, as well as of the measures taken to ensure the respect of the principles of independence, integrity and discretion provided for by Article 245 TFEU and the Code of Conduct for the Members of the European Commission.	
Point 4, paragraph 7		
	Any Member of the Commission standing as candidate or participating in an electoral campaign for elections to the Parliament will undertake to refrain from adopting a position, in the course of the campaign, that would not be in line with his/her duty of confidentiality, or that would infringe the principle of collegiality.	Any Member of the Commission standing as candidate or participating in an electoral campaign for elections to the Parliament will undertake to refrain from adopting a position, in the course of the campaign, that would not be in line with the candidate's duty of confidentiality, or that would infringe the principle of collegiality.
Point 4, paragraph 8		
	Members of the Commission standing as candidates or participating in electoral campaigns for elections to the Parliament may not use the Commission's human or material resources for activities linked to the electoral campaign.	
Point 5		
	5. If Parliament asks the President of the Commission to withdraw confidence in an individual Member of the Commission, he/she will seriously consider whether to request that Member to resign, in accordance with Article 17(6) TEU. The President shall either require the resignation of that Member or explain his/her refusal to do so before Parliament in the following part-session.	5. If Parliament asks the President of the Commission to withdraw confidence in an individual Member of the Commission, the President shall consider whether to request that Member to resign, in accordance with Article 17(6) TEU. The President shall either require the resignation of that Member or explain the refusal to do so before Parliament in the following part-session
Point 6, paragraph 1		
	6. Where it becomes necessary to arrange for the replacement of a Member of the Commission during his or her term of office pursuant to the second paragraph of Article 246 TFEU, the President of the Commission will seriously consider the result of Parliament's consultation before giving accord to the decision of the Council.	Where it becomes necessary to arrange for the replacement of a Member of the Commission during the Member's term of office pursuant to the second paragraph of Article 246 TFEU, the President of the Commission will seriously consider the result of Parliament's consultation before giving accord to the decision of the Council.
Point 6, paragraph 2		

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	Parliament shall ensure that its procedures are conducted with the utmost dispatch, in order to enable the President of the Commission to seriously consider Parliament's opinion before the new Member is appointed.	
Point 6, paragraph 3		
	Similarly, pursuant to the third paragraph of Article 246 TFEU, when the remainder of the Commission's term of office is short, the President of the Commission will seriously consider Parliament's position.	
Point 7		
	7. If the President of the Commission intends to reshuffle the allocation of responsibilities amongst the Members of the Commission during its term of office pursuant to Article 248 TFEU he/she shall inform Parliament in due time for the relevant parliamentary consultation with regard to those changes. The President's decision to reshuffle the portfolios can take effect immediately.	
Point 8		
	8. When the Commission comes forward with a revision of the Code of Conduct for Commissioners relating to conflict of interest or ethical behaviour, it will seek Parliament's opinion.	
Chapter III		
	III. CONSTRUCTIVE DIALOGUE AND FLOW OF INFORMATION	
Chapter III (i)		
	(i) General provisions	
Point 9		
	9. The Commission guarantees that it will apply the basic principle of equal treatment for Parliament and the Council, especially as regards access to meetings and the provision of contributions or other information, in particular on legislative and budgetary matters.	

Text of the Framework Agreement	New text
Point 9 a new	
	<p><i>The Commission shall cooperate with the European Parliament and the Council on an equal footing, in full respect of the balance between the institutions and the institutional prerogatives conferred on them by the Treaties. Where appropriate, the Commission shall take all necessary initiatives with a view to reconciling the positions of the co-legislators, acting as an honest broker.</i></p>
Point 10	
<p>10. Within its competences, the Commission shall take measures to better involve Parliament in such a way as to take Parliament's views into account as far as possible in the area of the Common Foreign and Security Policy.</p>	
Point 11, introductory part	
<p>11. A number of arrangements are made to implement the "special partnership" between Parliament and the Commission, as follows:</p>	
Point 11, indent 1	
<ul style="list-style-type: none"> - the President of the Commission will at Parliament's request meet the Conference of Presidents at least twice a year to discuss issues of common interest; 	
Point 11, indent 2	
<ul style="list-style-type: none"> - the President of the Commission will have a regular dialogue with the President of Parliament on key horizontal issues and major legislative proposals. This dialogue should also include invitations to the President of Parliament to attend meetings of the College of Commissioners; 	
Point 11, indent 3	
<ul style="list-style-type: none"> - the President of the Commission or the Vice-President responsible for inter-institutional relations is to be invited to attend meetings of the Conference of Presidents and the Conference of Committee Chairs when specific issues relating to plenary agenda-setting, inter-institutional relations between Parliament and the Commission and legislative and budgetary matters are to be discussed; 	

	Text of the Framework Agreement	New text
Point 11, indent 4		
	<ul style="list-style-type: none"> - meetings shall take place annually between the Conference of Presidents and the Conference of Committee Chairs and the College of Commissioners, to discuss relevant issues including the preparation and implementation of the Commission Work Programme; 	
Point 11, indent 5		
	<ul style="list-style-type: none"> - the Conference of Presidents and the Conference of Committee Chairs shall inform the Commission in due time of the results of their discussions having an inter-institutional dimension. Parliament shall also keep the Commission fully and regularly informed of the outcome of its meetings dealing with the preparation of the part-sessions, taking into account the Commission's views. This is without prejudice to point 45; 	
Point 11, indent 6		
	<ul style="list-style-type: none"> - to ensure a regular flow of relevant information between the two Institutions, the Secretaries-General of Parliament and of the Commission shall meet on a regular basis. 	
Point 12		
	12. Each Member of the Commission shall make sure that there is a regular and direct flow of information between the Member of the Commission and the chair of the relevant parliamentary committee.	
Point 13, paragraph 1		
	13. The Commission shall not make public any legislative proposal or any significant initiative or decision before notifying Parliament thereof in writing.	
Paragraph 13, paragraph 2		

	Text of the Framework Agreement	New text
	On the basis of the Commission Work Programme, the two Institutions shall identify in advance, by common agreement, key initiatives to be presented in plenary. In principle, the Commission will present these initiatives first in plenary and only afterwards to the public.	On the basis of the Commission Work Programme, the two Institutions shall identify in advance, by common agreement, key initiatives to be presented in plenary. Parliament may decide that key initiatives will be presented in the form of a debate scheduled immediately after their adoption by the College of Commissioners. In principle, the Commission will present these initiatives first in plenary and only afterwards to the public.
Point 13, paragraph 3		
	Similarly, they shall identify those proposals and initiatives for which information is to be provided before the Conference of Presidents or conveyed, in an appropriate manner, to the relevant parliamentary committee or its chair.	Similarly, the two institutions shall identify those proposals and initiatives for which information is to be provided before the Conference of Presidents or conveyed, in an appropriate manner, to the relevant parliamentary committee or its chair.
Point 13, paragraph 4		
	These decisions shall be taken within the framework of the regular dialogue between the two Institutions, as provided for in point 11, and shall be updated on a regular basis, taking due account of any political developments.	
Point 13, paragraph 4 a new		
		Furthermore, the Commission shall inform Parliament, including its parliamentary committees, in a comprehensive and timely manner about other upcoming policy initiatives and legislative proposals not included in the Commission Work Programme, which fall under Parliament's legislative and budgetary prerogatives.
Point 13, paragraph 4b new		
		The Commission shall also transmit to Parliament, including its parliamentary committees, comprehensive, timely and detailed information, in a structured manner, in order for Parliament to exercise its functions of political control and consultation as laid down in the Treaties.
Point 14		

Text of the Framework Agreement	New text
14. If an internal Commission document – of which Parliament has not been informed pursuant to this Framework Agreement – is circulated outside the Institutions, the President of Parliament may request that the document concerned be forwarded to Parliament without delay, in order to communicate it to any Member of Parliament who may request it.	
Point 15, paragraph 1	
15. The Commission will provide full information and documentation on its meetings with national experts within the framework of its work on the preparation and implementation of Union legislation, including soft law and delegated acts. If so requested by Parliament, the Commission may also invite Parliament's experts to attend those meetings.	
Point 15 paragraph 2	
The relevant provisions are laid down in Annex 1.	
Point 16, paragraph 1	
16. Within three months after the adoption of a parliamentary resolution, the Commission shall provide information to Parliament in writing on action taken in response to specific requests addressed to it in Parliament's resolutions, including in cases where it has not been able to follow Parliament's views.	
That period may be shortened where a request is urgent. It may be extended by one month where a request calls for more exhaustive work and this is duly substantiated. Parliament will make sure that this information is widely distributed within the institution.	
Point 16, paragraph 2	
Parliament will endeavour to avoid asking oral or written questions concerning issues in respect of which the Commission has already informed Parliament of its position through a written follow-up communication.	
Point 16, paragraph 3	

Text of the Framework Agreement	New text
<p>The Commission shall commit itself to report on the concrete follow-up of any request to submit a proposal pursuant to Article 225 TFEU (legislative initiative report) within three months following adoption of the corresponding resolution in plenary. The Commission shall come forward with a legislative proposal at the latest after one year or shall include the proposal in its next year's Work Programme. If the Commission does not submit a proposal, it shall give Parliament detailed explanations of the reasons.</p>	<p><i>In accordance with Point 11, indent 5, Parliament will duly inform the Commission when it intends to draw up a legislative initiative report requesting a proposal for a Union act pursuant to Article 225 TFEU.</i></p> <p><i>Thereafter, the responsible committee shall invite the Commission, for an exchange of views on the draft report. Exchanges of views with the Commission and official communications from the Chair to the responsible Commissioner(s) shall continue throughout the preparatory process when appropriate.</i></p> <p><i>Any request by the Parliament pursuant to Article 225 TFEU shall be accompanied by a report detailing the reasons why the Parliament considers that the act is required for the purpose of implementing the Treaties, also taking into account the expected burden and the financial implications of the act in question. To this aim, the committee responsible for the subject matter may request the Commission to provide technical advice.</i></p>
Point 16, paragraph 4	
<p>The Commission shall also commit itself to a close and early cooperation with Parliament on any legislative initiative requests emanating from citizens' initiatives.</p>	
Point 16, paragraph 5	
<p>As regards the discharge procedure, the specific provisions laid down in point 31 shall apply.</p>	
	<p><i>The Commission shall give prompt and detailed consideration to requests for proposals for Union acts made by Parliament pursuant to Article 225 TFEU, including proposals to amend or repeal existing legislation.</i></p>
	<p><i>The Commission shall reply to such requests within three months stating the follow-up it intends to give to them by adopting a specific communication. Thereafter, the Commission may be asked to make a statement in plenary to inform Parliament about the follow-up actions it intends to take, or be invited by the responsible committee to one of its forthcoming meetings to provide such information and to exchange views with the committee.</i></p>

Text of the Framework Agreement	New text
	<p><i>In full respect of the principles of proportionality and subsidiarity and in line with the Interinstitutional Agreement on Better Law-Making, the Commission shall come forward with a legislative proposal at the latest after one year or shall include the proposal in the following year's Work Programme. The Commission shall upon request update Parliament on the preparatory work. If the Commission does not submit a proposal, it shall inform the Parliament of the detailed reasons, including in relation to any issues raised by the co-legislators in relation to analyses concerning 'European added value' and concerning the "cost of non-Europe" and will provide where appropriate, an analysis of possible alternatives.</i></p>
	<p><i>When the European Parliament decides, in the context of the budgetary procedure, to propose a pilot project or a preparatory action in connection with a request for a proposal for a Union act being drawn up or having been adopted by Parliament pursuant to Article 225 TFEU, the European Parliament shall send its proposal for a pilot project or preparatory action to the Commission with a special mention of the link to the request pursuant to Article 225 TFEU.</i></p> <p><i>At the request of the Parliament, the Commission shall provide technical expertise and support in the design of such a pilot project or preparatory action. Pilot projects and preparatory actions may only be implemented in the budget provided that the conditions established in Article 58 of the Financial Regulation are met.</i></p>
Point 17	
<p>17. Where initiatives, recommendations or requests for legislative acts are made pursuant to Article 289(4) TFEU, the Commission shall inform Parliament, if so requested, of its position on those proposals before the relevant parliamentary committee.</p>	
Point 18, paragraph 1	
<p>18. The two Institutions agree to cooperate in the area of relations with national Parliaments.</p>	

	Text of the Framework Agreement	New text
Point 18, paragraph 2		
	Parliament and the Commission shall cooperate on the implementation of TFEU Protocol No 2 on the application of the principles of subsidiarity and proportionality. Such cooperation shall include arrangements related to any necessary translation of reasoned opinions presented by national Parliaments.	
Point 18, paragraph 3		
	When the thresholds mentioned in Article 7 of TFEU Protocol No 2 are met, the Commission shall provide the translations of all the reasoned opinions presented by national Parliaments together with its position thereon.	
Point 19, paragraph 1		
	19. The Commission shall inform Parliament of the list of its expert groups set up in order to assist the Commission in the exercise of its right of initiative. That list shall be updated on a regular basis and made public.	
Point 19, paragraph 2		
	Within this framework, the Commission shall, in an appropriate manner, inform the competent parliamentary committee, at the specific and reasoned request of its chair, on the activities and composition of such groups.	
Point 20		
	20. The two Institutions shall hold, through the appropriate mechanisms, a constructive dialogue on questions concerning important administrative matters, notably on issues having direct implications for Parliament's own administration.	20. The two Institutions shall hold, through the appropriate mechanisms, a constructive dialogue on questions concerning important administrative matters, notably on issues having direct implications for Parliament's own administration. <i>When the Commission shares information with the Council on these matters and on their potential financial implications, that information shall be shared simultaneously with the Parliament.</i>
Point 21		
	21. Parliament will seek the opinion of the Commission when it comes forward with a revision of its Rules of Procedures concerning relations with the Commission.	<i>When preparing amendments to the Rules of Procedure that would affect relations with the Commission, Parliament shall send those amendments to the</i>

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	<p><i>Commission in a timely manner ahead of seeking its opinion. If the Commission intends to provide an opinion, it shall do so in due time before the vote in the responsible committee. The responsible committee shall consider that opinion and shall engage with the Commission in a meaningful manner before the vote in the committee.</i></p> <p><i>The Commissioner responsible for interinstitutional relations shall be given the opportunity for an exchange of views with Parliament in accordance with the relevant provisions of the Framework Agreement, and to make a statement in Plenary before the vote.</i></p>
Point 22	
22. Where confidentiality is invoked as regards any of the information forwarded pursuant to this Framework Agreement, the provisions laid down in Annex 2 shall be applied.	
Chapter III (ii)	
(ii) International agreements and enlargement	
Point 23	
23. Parliament shall be immediately and fully informed at all stages of the negotiation and conclusion of international agreements, including the definition of negotiating directives. The Commission shall act in a manner to give full effect to its obligations under Article 218 TFEU, while respecting each Institution's role in accordance with Article 13(2) TEU.	<p>23. <i>In order to allow Parliament to exercise its function of political control</i></p> <p>Parliament shall be immediately and fully informed at all stages of the negotiation and conclusion of international agreements, including the definition of negotiating directives. The Commission shall act in a manner to give full effect to its obligations under Article 218 TFEU, while respecting each Institution's role in accordance with Article 13(2) TEU.</p>
Point 23, paragraph 2	
The Commission shall apply the arrangements set out in Annex 3.	
Point 23 a and following new	

Text of the Framework Agreement	New text
	<p><i>23a. The Commission shall seek and take into account Parliament's views in case it enters into negotiations with third countries on any modalities for interparliamentary cooperation under an international agreement.</i></p>
	<p><i>In light of Article 13.2 TEU and to ensure equal flow of information, when the Commission negotiates and concludes non-binding international agreements, it shall inform the Parliament subject to the application of rules on forwarding of confidential information provided for in Annex II.</i></p>
	<p><i>The Commission shall inform Parliament as early as possible when it intends to propose provisional application to the Council and of the reasons therefor, taking into account that Article 218(5) TFEU only allows provisional application when it is necessary.</i></p> <p><i>Without prejudice to its right of initiative, in its proposal for a Council decision on signing and provisional application, unless duly justified by other circumstances, the Commission will in full respect of the institutional balance propose the Council to authorize, in the signing decision, the Commission to duly take into account the notification on provisional application to the third party or parties to the international agreement so that the Parliament has, within a reasonable period of time, been in a position to give its consent under Article 218(6) TFEU. In such a case, the Parliament will endeavour to organize the consent procedure in such a way as to ensure that such notification can be transmitted to the third party or parties to the international agreement within the shortest possible time after the adoption of the Council decision on signing and provisional application.</i></p>
	<p><i>Whenever a third country applies to accede to an international agreement to which the EU is party and which includes the possibility for contracting parties to object to the accession of a third country, Parliament shall be informed at the same time as Council.</i></p>
Point 24, paragraph 1	

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<p>24. The information referred to in point 23 shall be provided to Parliament in sufficient time for it to be able to express its point of view if appropriate, and for the Commission to be able to take Parliament's views as far as possible into account. This information shall, as a general rule, be provided to Parliament through the responsible parliamentary committees and, where appropriate, at a plenary sitting. In duly justified cases, it shall be provided to more than one parliamentary committee.</p>	<p>24. The information referred to in point 23 shall be provided to Parliament in sufficient time for it to be able to express its point of view if appropriate, and for the Commission to be able to take Parliament's views as far as possible into account. This information shall, as a general rule, be provided to Parliament through the responsible parliamentary committees and, where appropriate, at a plenary sitting. In duly justified cases, it shall be provided to more than one parliamentary committee.</p> <p><i>The Commission will furthermore immediately and fully inform the Parliament of any proposal made in accordance with Article 218(9) TFEU as well as of cases where the Commission makes use of the empowerment conferred upon it on the basis of Article 218(7) TFEU.</i></p>
Point 24, paragraph 2	
<p>Parliament and the Commission undertake to establish appropriate procedures and safeguards for the forwarding of confidential documents from the Commission to Parliament, in accordance with the provisions of Annex 2.</p>	
Point 25, paragraph 1	
<p>25. The two Institutions acknowledge that, due to their different institutional roles, the Commission is to represent the European Union in international negotiations, with the exception of those concerning the Common Foreign and Security Policy and other cases as provided for in the Treaties.</p>	
Point 25, paragraph 2	
<p>Where the Commission represents the Union in international conferences, it shall, at Parliament's request, facilitate the inclusion of a delegation of Members of the European Parliament as observers in Union delegations, so that it may be immediately and fully informed about the conference proceedings. The Commission undertakes, where applicable, to systematically inform the Parliament delegation about the outcome of negotiations.</p>	
Point 25, paragraph 3	

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	Members of the European Parliament may not participate directly in these negotiations. Subject to the legal, technical and diplomatic possibilities, they may be granted observer status by the Commission. In the event of refusal, the Commission will inform Parliament of the reasons therefor.	
Point 25, paragraph 4		
	In addition, the Commission shall facilitate the participation of Members of the European Parliament as observers in all relevant meetings under its responsibility before and after negotiation sessions.	
Point 26		
	26. Under the same conditions, the Commission shall keep Parliament systematically informed about, and facilitate access as observers for Members of the European Parliament forming part of Union delegations to, meetings of bodies set up by multilateral international agreements involving the Union, whenever such bodies are called upon to take decisions which require the consent of Parliament or the implementation of which may require the adoption of legal acts in accordance with the ordinary legislative procedure.	26. Under the same conditions, the Commission shall keep Parliament systematically informed about, and ensure access, to the extent possible , for Members of the European Parliament forming part of Union delegations to, meetings, including, to the extent possible, preparatory and coordination meetings , of bodies set up by multilateral international agreements, involving the Union, whenever such bodies are called upon to take decisions which require the consent of Parliament or the implementation of which may require the adoption of legal acts in accordance with the ordinary legislative procedure, or which imply EU substantive financial commitments in respect of third countries.
Point 27, paragraph 1		
	27. The Commission shall also give Parliament's delegation included in Union delegations to international conferences access to use all Union delegation facilities on these occasions, in line with the general principle of good cooperation between the institutions and taking into account the available logistics.	
Point 27, paragraph 2		
	The President of Parliament shall send to the President of the Commission a proposal for the inclusion of a Parliament delegation in the Union delegation no later than 4 weeks before the start of the conference, specifying the head of the Parliament	

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delegation and the number of Members of the European Parliament to be included. In duly justified cases, this deadline can exceptionally be shortened.	
Point 27, paragraph 3	
The number of Members of the European Parliament included in the Parliament delegation and of supporting staff shall be proportionate to the overall size of the Union delegation.	
Point 28	
28. The Commission shall keep Parliament fully informed of the progress of accession negotiations and in particular on major aspects and developments, so as to enable it to express its views in good time through the appropriate parliamentary procedures.	
Point 29	
29. When Parliament adopts a recommendation on matters referred to in point 28, pursuant to Rule 90(5) of its Rules of Procedure, and when, for important reasons, the Commission decides that it cannot support such a recommendation, it shall explain the reasons before Parliament, at a plenary sitting or at the next meeting of the relevant parliamentary committee.	
Chapter III (iii)	
(iii) Budgetary implementation	
Point 30	
30. Before making, at donors' conferences, financial pledges which involve new financial undertakings and require the agreement of the budgetary authority, the Commission shall inform the budgetary authority and examine its remarks.	Before making, at donors' conferences, financial pledges which involve new financial undertakings and require the agreement of the budgetary authority, the Commission will inform the budgetary authority and examine its remarks. <i>For all financial pledges the Commission will deploy its best efforts to inform the budgetary authority about the sources of financing for financial commitments.</i>
Point 31, paragraph 1	
31. In connection with the annual discharge governed by Article 319 TFEU, the Commission shall forward all information necessary for supervising the implementation	

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	of the budget for the year in question, which the chair of the parliamentary committee responsible for the discharge procedure pursuant to Annex VII of Parliament's Rules of Procedure requests from it for that purpose.	
Point 31, paragraph 2		
	If new aspects come to light concerning previous years for which discharge has already been given, the Commission shall forward all the necessary information on the matter with a view to arriving at a solution acceptable to both sides.	
Chapter III (iv)		
	(iv) Relationship with regulatory agencies	
Point 32, paragraph 1		
	32. Nominees for the post of Executive Director of regulatory agencies should come to parliamentary committee hearings.	
Point 32, paragraph 2		
	In addition, in the context of the discussions of the inter-institutional Working Group on Agencies set up in March 2009, the Commission and Parliament will aim at a common approach on the role and position of decentralised agencies in the Union's institutional landscape, accompanied by common guidelines for the creation, structure and operation of those agencies, together with funding, budgetary, supervision and management issues.	
Chapter IV		
	IV. COOPERATION AS REGARDS LEGISLATIVE PROCEDURES AND PLANNING	
Chapter IV (i)		
	(i) Commission Work Programme and the European Union's programming	
Point 33		

	Text of the Framework Agreement	New text
	33. The Commission shall initiate the Union's annual and multi-annual programming, with a view to achieving inter-institutional agreements.	
Point 34		
	34. Every year, the Commission shall present its Work Programme.	
Point 35, paragraph 1		
	35. The two Institutions shall cooperate in accordance with the timetable set out in Annex 4.	
Point 35, paragraph 2		
	<p>The Commission shall take into account the priorities expressed by Parliament.</p> <p>The Commission shall provide sufficient detail as to what is envisaged under each point in its Work Programme</p>	
Point 35, paragraph 3		
	The Commission shall provide sufficient detail as to what is envisaged under each point in its Work Programme.	<i>The Commission shall provide as much detail as possible on what is envisaged under each point in its Work Programme, of the legislative and non-legislative initiatives proposed, including expected timeline, without prejudice to its right of initiative.</i>
Point 36		
	36. The Commission shall explain when it cannot deliver individual proposals in its Work Programme for the year in question or when it departs from it. The Vice-President of the Commission responsible for inter-institutional relations undertakes to report to the Conference of Committee Chairs regularly, outlining the political implementation of the Commission Work Programme for the year in question.	
Chapter IV (ii)		
	(ii) Procedures for the adoption of acts	
Point 37, paragraph 1		

Text of the Framework Agreement	New text
37. The Commission undertakes to carefully examine amendments to its legislative proposals adopted by Parliament, with a view to taking them into account in any amended proposal.	
Point 37, paragraph 2	
When delivering its opinion on Parliament's amendments under Article 294 TFEU, the Commission undertakes to take the utmost account of amendments adopted at second reading; should it decide, for important reasons and after consideration by the College, not to adopt or support such amendments, it shall explain its decision before Parliament, and in any event in its opinion on Parliament's amendments by virtue of point (c) of Article 294(7) TFEU.	
Point 38, paragraph 1	
38. Parliament undertakes, when dealing with an initiative submitted by at least a quarter of Member States, in conformity with Article 76 TFEU, not to adopt any report in the relevant committee before receiving the Commission's opinion on the initiative.	
Point 38, paragraph 2	
The Commission undertakes to issue its opinion on such an initiative no later than 10 weeks after it has been submitted.	
Point 39, paragraph 1	
39. The Commission shall provide a detailed explanation in due time before withdrawing any proposals on which Parliament has already expressed a position at first reading.	39. The Commission shall provide a detailed explanation in due time before withdrawing any proposals on which Parliament has already expressed a position at first reading. <i>If so requested by the parliamentary committee(s) responsible, the competent Member of the Commission shall attend the committee meeting to discuss the intention of the College of Commissioners to withdraw a proposal, preferably in the context of the structured dialogue exchanges.</i>
Point 39, paragraph 2	

	Text of the Framework Agreement	New text
	The Commission shall proceed with a review of all pending proposals at the beginning of the new Commission's term of office, in order to politically confirm or withdraw them, taking due account of the views expressed by Parliament.	
Point 40, introductory part		
	40. For special legislative procedures on which Parliament is to be consulted, including other procedures such as that laid down in Article 148 TFEU, the Commission:	
Point 40 (i)		
	(i) shall take measures to better involve Parliament in such a way as to take Parliament's views into account as far as possible, in particular to ensure that Parliament has the necessary time to consider the Commission's proposal;	
Point 40 (ii)		
	(ii) shall ensure that Council bodies are reminded in good time not to reach a political agreement on its proposals before Parliament has adopted its opinion. It shall ask for discussion to be concluded at ministerial level after a reasonable period has been given to the members of the Council to examine Parliament's opinion;	
Point 40 (iii)		
	(iii) shall ensure that the Council adheres to the rules developed by the Court of Justice of the European Union requiring Parliament to be reconsulted if the Council substantially amends a Commission proposal. The Commission shall inform Parliament of any reminder to the Council of the need for reconsultation;	
Point 40 (iv)		
	(iv) undertakes, if appropriate, to withdraw a legislative proposal that Parliament has rejected. If, for important reasons and after consideration by the College, the Commission decides to maintain its proposal, it shall explain the reasons for that decision in a statement before Parliament.	
Point 40 a new		

Text of the Framework Agreement	New text
	<i>The Commission shall give due follow-up to requests from the President of the European Parliament to convene an interinstitutional meeting pursuant to Article 324 TFEU.</i>
Point 41, introductory part	
41. For its part, in order to improve legislative planning, Parliament undertakes:	
Point 41 (i)	
(i) to plan the legislative sections of its agendas, bringing them into line with the current Commission Work Programme and with the resolutions it has adopted on that programme, in particular with a view to the improved planning of the priority debates;	
Point 41 (ii)	
(ii) to meet reasonable deadlines, in so far as is useful for the procedure, when adopting its position at first reading under the ordinary legislative procedure or its opinion under the consultation procedure;	
Point 41 (iii)	
(iii) as far as possible to appoint rapporteurs on future proposals as soon as the Commission Work Programme is adopted;	
Point 41 (iv)	
(iv) to consider requests for reconsideration as a matter of absolute priority provided that all the necessary information has been forwarded to it.	
Point 41 a, paragraph 1 and following new	
	<i>41a. The European Parliament and the Commission recall that, without prejudice to any other procedures provided for in the Treaties, recourse to Article 122 TFEU is only possible on an exceptional basis and under the strict conditions set out in that provision.</i>

Text of the Framework Agreement	New text
	<i>The Commission commits to provide without delay comprehensive justification and information on the exceptional and emergency cases where the proposals by the Commission are based on Article 122 TFEU.</i>
	<i>Whenever the proposed legal act may have potential appreciable implications for the Union budget, the procedure set out in the Joint declaration of the European Parliament, the Council and the Commission on budgetary scrutiny of new proposals based on Article 122 TFEU with potential appreciable implications for the Union budget, signed on 16 December 2020, shall apply.</i>
	<i>At the earliest three months after the entry into force of the legal act based on Article 122 TFEU, and at appropriate intervals thereafter, the Commissioner responsible shall, at the request of the President of the European Parliament, report on the implementation of the legal act concerned, including an assessment of the legal act</i>
Point 41 b new	
	<p><i>Where justified by unforeseen developments, the Commission may request the Parliament to decide urgently on a proposal.</i></p> <p><i>Such request shall be made in writing and supported by reasons containing the justification for the request and an indication of legally required timelines, where relevant.</i></p> <p><i>Before the vote on the request for an urgent procedure, upon its request, the Commission will be given the opportunity to make a statement in Plenary to explain its request.</i></p>
Point 42, paragraph 1	
<p>42. The Commission shall ensure that its impact assessments are conducted under its responsibility by means of a transparent procedure which guarantees an independent assessment. Impact assessments shall be published in due time, taking into consideration a number of different scenarios, including a "do nothing" option, and shall</p>	

Text of the Framework Agreement	New text
in principle be presented to the relevant parliamentary committee during the phase of the provision of information to national Parliaments under TFEU Protocols Nos 1 and 2.	
Point 43	
43. In areas where Parliament is usually involved in the legislative process, the Commission shall use soft law, where appropriate and on a duly justified basis after having given Parliament the opportunity to express its views. The Commission shall provide a detailed explanation to Parliament on how its views have been taken into account when it adopts its proposal.	
Point 44, paragraph 1	
44. In order to ensure better monitoring of the transposition and application of Union law, the Commission and Parliament shall endeavour to include compulsory correlation tables and a binding time-limit for transposition, which in directives should not normally exceed a period of two years.	
Point 44, paragraph 2	
In addition to specific reports and the annual report on the application of Union law, the Commission shall make available to Parliament summary information concerning all infringement procedures from the letter of formal notice, including, if so requested by Parliament, on a case-by-case basis and respecting the confidentiality rules, in particular those acknowledged by the Court of Justice of the European Union, on the issues to which the infringement procedure relates.	
Chapter V	
V. THE COMMISSION'S PARTICIPATION IN PARLIAMENTARY PROCEEDINGS	
Point 45, paragraph 1	
45. The Commission shall give priority to its presence, if requested, at the plenary sittings or meetings of other bodies of Parliament, as compared to other competing events or invitations.	45. The Commission shall be present when requested, at the plenary sittings or other meetings of other bodies of Parliament, as compared to other competing events or invitations
Point 45, paragraph 2	

Text of the Framework Agreement	New text
<p>In particular, the Commission shall ensure that, as a general rule, Members of the Commission are present at plenary sittings for agenda items falling under their responsibility, whenever Parliament so requests. This is applicable to the preliminary draft agendas approved by the Conference of Presidents during the previous part-session.</p>	<p>The Commission shall ensure that, <i>except for duly justified reasons</i>, Members of the Commission are present at plenary sittings, <i>either to cover</i> agenda items falling under their responsibility <i>or upon a specific request of the Parliament as part of its political oversight function. Where specific circumstances of an agenda item so justify, the Parliament may request that a specific Member of the Commission should be present at the Plenary.</i></p> <p><i>Where changes are made to the plenary agendas, the Commission will make every effort to ensure appropriate representation corresponding to the agenda items.</i></p>
Point 45, paragraph 3	
<p>Parliament shall seek to ensure that, as a general rule, agenda items of the part-sessions falling under the responsibility of a Member of the Commission are grouped together.</p>	<p>The Parliament shall seek to ensure that, as a general rule, agenda items of the part-sessions falling under the responsibility of a Member of the Commission are grouped together. <i>Where the Commission proposes a particular timing for an agenda item in order to facilitate the attendance of the responsible Commissioner, Parliament will seek to accommodate the request</i></p>
Point 46, paragraph 1	
<p>46. At the request of Parliament, provision will be made for a regular Question Hour with the President of the Commission. This Question Hour will comprise two parts: the first with leaders of political group or their representatives, conducted on an entirely spontaneous basis; the second devoted to a policy theme agreed upon in advance, at the latest on the Thursday before the relevant part-session, but without prepared questions.</p>	<p><i>46. At every part-session Parliament may invite the Commission for Question Time for a duration of up to 90 minutes on one or more themes to be decided upon by the Conference of Presidents at the latest on the Thursday before the relevant part-session. The Member(s) of the Commission participating in the Question Time shall have a portfolio related to the theme on which questions are to be put to them.</i></p>
Point 46, paragraph 2	
<p>Furthermore, a Question Hour with Members of the Commission, including the Vice-President for External Relations/High Representative of the Union for Foreign Affairs and Security Policy shall be introduced, following the model of the Question Hour with the President of the Commission, with the aim of reforming the existing Question Time. This Question Hour shall relate to the portfolio of the respective Members of the Commission.</p>	<p><i>Question Time may also be held, with the President of the Commission upon receipt of an invitation from the President of the Parliament.</i></p>

	Text of the Framework Agreement	New text
Point 47, paragraph 1		
	47. Members of the Commission shall be heard at their request.	
Point 47, paragraph 2		
	Without prejudice to Article 230 TFEU, the two Institutions shall agree on general rules relating to the allocation of speaking time between the Institutions.	
Point 47, paragraph 3		
	The two Institutions agree that their indicative allocation of speaking time should be respected.	
Point 48, paragraph 1		
	48. With a view to ensuring the presence of Members of the Commission, Parliament undertakes to do its best to maintain its final draft agendas.	
Point 48, paragraph 2		
	Where Parliament amends its final draft agenda, or where it moves items within the agenda within a part-session, Parliament shall immediately inform the Commission. The Commission shall use its best endeavours to ensure the presence of the Member of the Commission responsible.	
Point 49		
	49. The Commission may propose the inclusion of items on the agenda not later than the meeting of the Conference of Presidents that decides on the final draft agenda of a part-session. Parliament shall take the fullest account of such proposals.	
Point 50, paragraph 1		
	50. Parliamentary committees shall seek to maintain their draft agendas and agendas.	
Point 50, paragraph 2		
	Whenever a parliamentary committee amends its draft agenda or its agenda, the Commission shall be immediately informed thereof. In particular, parliamentary	

Text of the Framework Agreement	New text
committees shall endeavour to respect a reasonable deadline so as to allow for the presence of Members of the Commission at their meetings.	
Point 50, paragraph 3 and 3a and 3 b new	
Where the presence of a Member of the Commission is not explicitly required at a parliamentary committee meeting, the Commission shall ensure that it is represented by a competent official at an appropriate level.	<p><i>The Members of the Commission and the Chair of their corresponding parliamentary committees, shall together establish an annual schedule for their appearance in the committees corresponding to their portfolio for structured dialogues and other exchanges.</i></p> <p><i>When invited the Member of the Commission shall attend the parliamentary committee meeting to discuss issues related to specific files or implementation of legislation and programmes, or to provide information on matters of concern to the committee, except for duly justified reasons.</i></p> <p><i>Where the presence of a Member of the Commission is not explicitly required at a parliamentary committee meeting, the Commission shall ensure that it is represented by a high-ranking official who is in the/a position to provide substantive answers to questions from members of the parliamentary committee.</i></p>
	<p><i>When information is requested in writing in a timely manner by the committee, the Commission shall reply in time for it to be taken into consideration in the preparation of the Parliament's position. The committee will endeavour to ensure that any written request does not duplicate matters already addressed in the context of the structured dialogue or exchange of views with Members of the Commission.</i></p>
Point 50, paragraph 4	
Parliamentary committees will endeavour to coordinate their work, including avoiding parallel meetings on the same issue, and will endeavour not to deviate from the draft agenda, so that the Commission can ensure an appropriate level of representation.	
Point 50, paragraph 5	

Text of the Framework Agreement	New text
If the presence of a high-level official (Director-General or Director) has been requested at a committee meeting dealing with a Commission proposal, the representative of the Commission shall be allowed to intervene.	
Chapter VI	
VI. FINAL PROVISIONS	
Point 51, paragraph 1	
51. The Commission confirms its commitment to examine as soon as possible the legislative acts which were not adapted to the regulatory procedure with scrutiny before the entry into force of the Lisbon Treaty, in order to assess whether those instruments need to be adapted to the regime of delegated acts introduced by Article 290 TFEU.	
Point 51, paragraph 2	
As a final goal, a coherent system of delegated and implementing acts, fully consistent with the Treaty, should be achieved through a progressive assessment of the nature and contents of measures currently subject to the regulatory procedure with scrutiny, in order to adapt them in due course to the regime laid down by Article 290 TFEU.	
Point 52, paragraph 1	
52. The provisions of this Framework Agreement complement the Inter-institutional Agreement on better law-making ⁴ without affecting it and do not prejudice any further revision thereof. Without prejudice to forthcoming negotiations between Parliament, the Commission and the Council, the two Institutions commit to agree on key changes in preparation of future negotiations on adaptation of the Interinstitutional Agreement on better law-making to the new provisions introduced by the Lisbon Treaty, taking into account current practices and this Framework Agreement.	
Point 52, paragraph 2	

⁴ OJ C 321, 31.12.2003, p. 1.

	Text of the Framework Agreement	New text
	They also agree on the need to reinforce the existing inter-institutional contact mechanism, at political and at technical level, in relation to better law-making, so as to ensure effective inter-institutional cooperation between Parliament, the Commission and the Council.	
Point 53, paragraph 1		
	53. The Commission commits to initiate rapidly the Union's annual and multiannual programming with a view to achieving inter-institutional agreements, in accordance with Article 17 TEU.	
Point 53, paragraph 2		
	The Commission Work Programme is the Commission's contribution to the Union's annual and multiannual programming. Following its adoption by the Commission, a trilogue between Parliament, the Council and the Commission should take place with a view to reaching an agreement on the Union's programming.	
Point 53, paragraph 3		
	In this context and as soon as Parliament, the Council and the Commission have reached a common understanding on the Union's programming, the two Institutions shall review the provisions of this Framework Agreement related to programming.	
Point 53, paragraph 4		
	Parliament and the Commission call on the Council to engage as soon as possible in discussions on the Union's programming as provided for in Article 17 TEU.	
Point 54		
	54. The practical implementation of this Framework Agreement and its Annexes shall be assessed periodically by the two Institutions. A review shall be carried out by the end of 2011, in the light of practical experience.	54. During each parliamentary term the two institutions shall commonly agree whether the implementation of this Framework Agreement and its Annexes shall be reviewed.
Formula		
	Done at ...,	

	Text of the Framework Agreement	New text
	For the European Parliament The President	
	For the European Commission The President	

NOT TO BE CIRCULATED